LEAD MEMBER FOR STRATEGIC MANAGEMENT AND ECONOMIC DEVELOPMENT



<u>DECISIONS</u> to be made by the Lead Member for Strategic Management and Economic Development, Councillor Keith Glazier

TUESDAY, 21 FEBRUARY 2017 AT 12.00 PM

COMMITTEE ROOM, COUNTY HALL, LEWES

AGENDA

- Decisions made by the Lead Cabinet Member on 24 January 2017 (Pages 3 4)
- Disclosure of Interests
 Disclosure by all Members present of personal interests in matters on the agenda, the nature of any interest and whether the Members regard the interest as prejudicial under the terms of the Code of Conduct.
- 3 Urgent items Notification of any items which the Lead Member considers urgent and proposes to take at the appropriate part of the agenda.
- 4 South East Local Enterprise Partnership Assurance Framework 2017 (Pages 5 38) Report by the Director of Communities, Economy and Transport
- Funding Agreement with Sea Change Sussex East Sussex Strategic Growth Partnership (Pages 39 42)

 Report by the Director of Communities, Economy and Transport
- Local Growth Fund amendments to spend profiles for 2016/17 and 2017/18 (Pages 43 46)
 Report by the Director of Communities, Economy and Transport
- 7 Any urgent items previously notified under agenda item 3

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13 February 2017

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LEAD MEMBER FOR STRATEGIC MANAGEMENT AND ECONOMIC DEVELOPMENT

DECISIONS made by the Lead Member for Strategic Management and Economic Development, Councillor Keith Glazier, on 24 January 2017 at County Hall, Lewes

12 <u>DECISIONS MADE BY THE LEAD CABINET MEMBER ON 11 OCTOBER 2016</u>

12.1 Councillor Glazier approved as a correct reord the minutes of the meeting held on 11 October 2016.

13 REPORTS

13.1 Reports referred to in the minutes below are contained in the minute book.

14 <u>GRANT FUNDING AGREEMENT WITH HASTINGS BOROUGH COUNCIL - COASTAL COMMUNITIES HOUSING INTERVENTION PROJECT 2016-18</u>

14.1 The Lead Member considered a report by the Director of Communities, Economy and Transport.

DECISIONS

- 14.2 RESOLVED to (1) Subject to the project receiving approval by the SE LEP Accountability Board:
- a. approve East Sussex County Council acting as local accountable body for the Housing Coastal Communities Intervention Project;
- b. approve grant funding to the value of £666,000 to Hastings Borough Council to fund the delivery of the East Sussex element of the Coastal Communities Housing Intervention Project; and
- (2) Delegate authority to the Director of Communities, Economy and Transport to approve the terms of any legal agreements and to take all other necessary actions in respect of resolutions 1a and 1b above.

Reasons

- 14.3 The St Leonards area has been a strategic priority for Hastings Borough Council (HBC) for many years reflecting the high level of deprivation in the area, associated with poor housing conditions, particularly linked to: high levels of private renting; a large population of people on benefit; a wide range of social needs; and high levels of anti-social behaviour and crime.
- 14.4 The Hastings Coastal Communities Intervention Project and its stated components will build on previous Local Growth Fund, Growing Places Fund and other County Council and HBC strategic investments, to reinvigorate the local economy, help address the broken housing market in the area and encourage greater levels of private sector investment.

Agenda Item 4

Report to: Lead Cabinet Member for Strategic Management and Economic

Development

Date: 21 February 2017

By: Director of Communities, Economy and Transport

Title: South East Local Enterprise Partnership – Assurance Framework 2017

Purpose: To agree to the new Assurance Framework 2017 for the South East Local

Enterprise Partnership

RECOMMENDATIONS: The Lead Member is recommended to:

(1) Approve the terms and conditions of the new Assurance Framework for the South East Local Enterprise Partnership; and

(2) Delegate responsibility to both the Director of Communities, Economy and Transport and the S151 officer to carry out the new requirements and practices.

1 Background Information

- 1.1 On 20 March 2015 the South East Local Enterprise Partnership ('SE LEP'), which comprises businesses, local authorities and education leaders across East Sussex, Essex, Kent, Medway, Southend and Thurrock, agreed an Assurance Framework.
- 1.2 The original Assurance Framework, as approved by the Lead Member for Strategic Management and Economic Development at the meeting on 2 June 2015, defined the role of and representation on the SE LEP Strategic Board, established the SE LEP Accountability Board and set out the method by which Local Growth Fund ('LGF') monies would be distributed to scheme promoters, and how spend and outputs would be reported.
- 1.3 The process established East Sussex County Council ('ESCC') as the upper tier authority to act as the local accountable body for all projects in the East Sussex area. Through a service level agreement with Essex County Council ('ECC'), who are the lead accountable body for the SE LEP, all funds including LGF monies are devolved to ESCC.
- 1.4 ESCC are responsible for distributing funds to development partners, ensuring all monies are spent appropriately within the scope of approved projects, monitoring progress of delivery for all projects within the LGF programme and reporting financial returns, outputs and benefits to the SE LEP and the local federated growth board for East Sussex termed Team East Sussex ('TES').

2 Supporting Information

- 2.1 On 10 November 2016, the Department for Communities and Local Government ('DCLG') published a new National Assurance Framework for local enterprise partnerships ('LEPs'). The new national requirements provided greater definition for LEPs on four main areas: Governance and decision making; Transparent decision making; Accountable decision making and Ensuring Value for money.
- 2.2 As a result of the new standards, the SE LEP have reviewed the Assurance Framework agreed in 2015 and incorporated changes to ensure compliance. The full version of the new SE LEP Assurance Framework can be found in Appendix 1.
- 2.3 Key changes in the new Assurance Framework are listed against the four main headings below:

Governance and Decision Making

 The term 'local accountable body' for the upper tier authorities has been amended to 'Partner'

- Formalisation of identified SE LEP wide sub-groups. This has also introduced standardised requirements for all SE LEP sub groups which may require a review of the Terms of Reference for TES and its local sub working groups across East Sussex to ensure compliance; these currently include Business East Sussex ('BES'), Culture East Sussex ('CES'), Developers East Sussex ('DES') and Skills East Sussex ('SES').
- To ensure private sector majority on the Strategic Board at the request of Government, one extra business rep will be selected through an open, fair, transparent and competitive process. This member will not represent an area but will be selected to represent Social Enterprise Businesses across the SE LEP.

Transparent Decision Making

- A standardised format for local scheme prioritisation processes has been outlined to ensure federated areas are adopting similar methods. This process mirrors that used by the East Sussex local federated growth board TES in the latest LGF Round 3 submission in 2016 and therefore will require no change locally.
- Conflicts of Interest need to be declared at the beginning of all meetings of the Strategic Board and all local Federated Boards (i.e TES) and sub-group meetings.
- Board member selection for the Strategic Board and local federated boards needs to be a formal, open, fair, transparent and competitive process.
- An existing Strategic Board member will be nominated as the SME Champion.
- Agendas, minutes and papers for all meetings need to be published on-line locally as well
 as through the main SE LEP website to ensure any organisation and the wider public have
 access to the information and decisions made.

Accountable Decision Making

- Formalisation of the new procedure for defraying funds and managing of underspends to Partners (formerly the 'local accountable body'). Previously, all funds for approved LGF projects were sent to the Partners at the beginning of the financial year. This will now be staggered and only funds forecast for the upcoming quarter will be released. Managing underspends and the options available are the same as currently delivered.
- SE LEP will limit the amount of funding available for business case evaluations. Should it be required, each scheme will be facilitated with one additional re-evaluation after Accountability Board approval. Any further amendments to the business case that require substantive review will be at the expense of the scheme promoter and ultimately the responsibility of the relevant Partner.

Ensuring Value for Money

- The introduction of additional approval stages for high value (over £8m) or high risk projects. Described as Gates 4 and 5, these new approval stages will mean that the Accountability Board will only be asked to approve funds for the delivery of identified stages, at which point projects will be required to demonstrate that they are still meeting the projected cost, value for money and delivery targets. Gates 4 and 5 have been introduced to provide more assurance on projects' value for money and deliverability, while addressing any changes to their scope.
- Projects will now have to seek approval for any changes to total project costs (includes the LGF monies) that exceed a variance of either 30% or £500,000. The 10% local tolerance control of LGF monies remains the same, with approvals at both the Partner (i.e. ESCC – formerly the 'local accountably body') and TES (as the local federated board) levels being required and then reported to SE LEP.
- 2.4 The new Assurance Framework was agreed by the SE LEP Strategic Board, who have the responsibility for approval, on 1 February 2017 by electronic ballot. It will be presented to Government for review and approval before the end of February 2017.

3 Conclusion and Reasons for Recommendations

3.1 The new Assurance Framework acts as the constitution for the SE LEP, describing its structure, the make-up and responsibilities of its boards, outlines its governance processes and

provides reassurance to Government that appropriate steps are taken to ensure the most effective use of capital investment, and that clear decision making and accountability is in place.

3.2 The Lead Member is therefore recommended to approve the new Assurance Framework on behalf of ESCC acting as the Partner (formerly 'local accountable body') and delegate responsibility to both the Director of Communities, Economy and Transport and the S151 officer to carry out the new requirements and practices.

RUPERT CLUBB

Director of Communities, Economy and Transport

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LOCAL MEMBERS

ΑII

BACKGROUND DOCUMENTS

National LEP Assurance Framework



SOUTH EAST LOCAL ENTERPRISE PARTNERSHIP **ASSURANCE FRAMEWORK**

Last Date Approved: 11th March 2016 Revised date:

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Appendix 1 – Supporting Documentation

1 Overview

- 1.1 The South East Local Enterprise Partnership (SELEP) is one of 38 LEPs, established to "provide the clear vision and strategic leadership to drive sustainable private sector-led growth and job creation in their area" [Local Growth: Realising every place's potential, HMG, October 2010]. It encompasses the local authority areas of East Sussex, Essex, Kent, Medway, Southend and Thurrock.
- 1.2 The purpose of the Assurance Framework is to set out the systems and processes in place that are necessary to manage the delegated funding from Central Government Budgets effectively. It is intended to provide Government and Partners with the assurance that decisions over funding are proper, transparent and deliver value for money. This Assurance Framework reflects the expectations of Government as set out in the National Assurance Framework published October 2016.
- 1.3 The Strategic Board sets the strategic direction of SELEP, providing clear strategic leadership and championing shared SELEP priorities. It is the main SELEP interface with Government, bringing together both private and public sectors to drive local growth and job creation and to oversee all SELEP activity to deliver this aim.
- 1.4 Formal democratic decision-making is through the Accountability Board which approves all funding decisions and is responsible for monitoring delivery of SELEP's capital programme and actively reviewing associated risks, informed by local area management information. The Joint Committee structure of the Accountability Board roots decision-making firmly in the democratic process and enables it to be subject to democratic scrutiny.
- 1.5 Federal Boards are responsible for local delivery and managing their local programme within tolerance levels for both spending and delivery.
- 1.6 Funding decisions made by the Accountability Board are based on impartial advice provided by an Independent Technical Evaluator who makes recommendations based on value for money assessments of individual business cases.
- 1.7 As the SELEP Accountable Body, Essex County Council, retains overall legal accountability for the SELEP investment programme, supported by Essex's Section 151 Officer.
- 1.8 Federal Boards, local councils and project sponsors are required to adhere to this Assurance Framework in relation to allocations of SELEP funding and to ensure consistency of prioritisation, programme management and investment, cost control and approval and programme/risk management.
- 1.9 The Assurance Framework should be read in conjunction with the SELEP Terms of Reference agreed by the Strategic Board in December 2016 and published on the SELEP website.
- 1.10 The Assurance Framework will be reviewed and updated as required and will be agreed annually by the Strategic Board.

2 Governance and Decision Making

2.1 Overview

- 2.1.1 The SELEP is a clear partnership between business and public sector at both SELEP and local partnership levels. At the heart of this partnership is the devolution of local accountability and funding to ensure decision-making at the most appropriate level. Democratic accountability for funding decisions made by the SELEP are provided through local authority leader representation on the Accountability Board, with accountability to the business community flowing through the business leader representatives on the Strategic Board.
- 2.1.2 The SELEP operates a Federated Model under which there are two main decision making boards which are supported by the Greater Essex Business Board (GEBB), Kent and Medway Economic Partnership (KMEP), Opportunity South Essex (OSE) and Team East Sussex (TES) and a range of working groups. Each board and group has their own terms of reference which are aligned to the overall SELEP Terms of Reference and the SELEP Assurance Framework, and made available on the SELEP website.
- 2.1.3 The SELEP is committed to ensuring fairness in its decision making and ensures through regular reviews that its practices follow the best standards. In doing so SELEP has due regard to the general equality duty and the principles of public life.

2.2 The Strategic Board

- 2.2.1 The Strategic Board is the primary private/public partnership board within the SELEP structure. It is responsible for setting the LEP's strategic direction and providing clear strategic leadership to the SELEP.
- 2.2.2 Working collectively, Strategic Board members are responsible for:
 - a) setting the vision, strategic direction and priorities of the LEP overall;
 - b) ensuring the development and maintenance of the Strategic Economic Plan and for determining its key funding priorities;
 - c) ensuring that that adequate capacity and expertise is maintained to deliver against b);
 - d) considering and agreeing a position on major items of strategic importance;
 - e) publishing arrangements for developing, prioritising, appraising and approving projects with a view to ensuring that a wide range of delivery partners can be involved;
 - f) developing a Skills Strategy for the area;
 - g) approval of European Structural Investment Funds (ESIF) strategy;
 - h) deciding how the activities of the LEP should be delegated;
 - i) championing the LEP and the LEP area in all other forums;
 - supporting pan-LEP activity undertaken by the working groups;
 - k) working closely with federal boards to oversee Growth Hub, Enterprise Zone and City Deal activities; and
 - I) endorsing local areas' efforts to advance projects for economic growth which may not be directly linked to the LEP.
- 2.2.3 The Strategic Board is made up of 28 members selected by their local private/public sector partnerships or their representative bodies and at least 50% of the members are required to be from the private sector. The Strategic Board membership is as follows:

| Membership | Count |
|--|-------|
| Chair | 1 |
| Business representatives taken from Greater Essex Business Board and | 5 |
| Opportunity South Essex | |
| Local Government representatives taken from Greater Essex Business | 5 |
| Board and Opportunity South Essex | |
| Business representatives from Kent and Medway Economic Partnership | 4 |
| Local Government representatives from Kent and Medway Economic | 4 |
| Partnership | |
| Business representatives from Team East Sussex | 3 |
| Local Government representatives from Team East Sussex | 3 |
| A representative of the Higher Education sector | 1 |
| A representative of the Further Education sector | 1 |
| A representative of SMEs/Social Enterprise TBC | 1 |

2.2.4 The SELEP terms of reference sets out how members are appointed to the Strategic Board.

2.3 The Accountability Board

- 2.3.1 The Accountability Board provides the accountability structure for decision-making and approval of funding within the overarching vision of the Strategic Board.
- 2.3.2 The Accountability Board is responsible for the final sign-off of funding decisions having regard to the Independent Technical Evaluation recommendations. This includes any direct awards of funding from the Government including retained schemes. Flexibilities have been implemented to allow for minor project changes as referenced in paragraph 5.11.
- 2.3.3 Within the SELEP's Growth Deal and Strategic Economic Plan and other plans as may be approved by the Strategic Board, the Accountability Board is responsible for the implementation of the Assurance Framework and will agree all processes by which bids are assessed, risks considered, approvals made and performance managed. The responsibilities are set out in the Accountability Board Joint Committee Agreement, signed on 13th November 2015, and are summarised below:
 - (a) Appraisals and approvals of grants and loans in accordance with Independent Technical Evaluator recommendations:
 - (b) Monitoring project assessment/implementation and delivery;
 - (c) Ensuring accountability from each of the federated areas relating to expenditure and programme delivery (through their responsible S151 officer);
 - (d) Approving variations to schemes;
 - (e) Quarterly performance reporting on an exceptions basis (within approved tolerance levels) to the Strategic Board;
 - (f) Reporting on progress to central government;
 - (g) Any other accountability or assurance function required by central government or recommended by the Partnership's auditors or the Chief Finance Officer of the Partnership's Accountable Body;
 - (h) Approving an Annual Report to be made available to the Partner Authorities; and
 - (i) Agreeing all new or revised processes, including the Assurance framework.

- 2.3.4 The Accountability Board is advised by the Accountable Body's Chief Finance Officer and Monitoring Officer.
- 2.3.5 The Accountability Board membership is as follows:

Voting Members

• 1 member appointed from each of the 6 member councils

Non-voting Co-opted members

- The Vice Chairs of the Strategic Board appointed by the Federal Boards
- One member appointed by the Accountability Board on the nomination of the higher education sector
- One member appointed by the Accountability Board on the nomination of the further education sector
- 2.3.4 Any funding allocated for pan-LEP projects will be managed in accordance with the arrangements agreed at the time of the allocation by the Accountability Board, with updates provided to the Strategic Board as required.

2.4 The Federal Boards

- 2.4.1 SELEP is supported by Federal Boards who are the local public/private partnerships for East Sussex, Essex, Kent, Medway, Southend and Thurrock. The Federal Boards have responsibility for:
 - (a) ensuring that the Managing Director is informed of all meetings and that the SELEP team is given the opportunity to attend:
 - (b) working with the incumbent Vice Chair to provide the SELEP Team with clear and updated nominations for membership of the Strategic Board;
 - (c) finalising local priorities and/or a vision for the federal area which is in line with the LEP's Strategic Economic Plan and the LEP's approach to project prioritisation;
 - (d) coordinating reports as required to the LEP Strategic and Accountability Boards and monitoring and reporting on all LEP investments in the area;
 - (e) championing the work of the LEP to local communities;
 - (f) ensuring the transparency and accountability of decisions and recommendations made at local level:
 - enabling collective engagement with all local authority leaders within the Federal Area to ensure that there is a clear mandate for decision making on growth priorities and supporting collaboration and joint delivery at executive level;
 - (h) ensuring on-going local engagement with public and private sector partners to inform key decisions and set out how they will evidence effective engagement
 - (i) ensuring that there is local engagement with and feedback to the general public about future strategy development and progress against delivery of the SEP, including key projects and spend against those projects and that this can be evidenced; and
 - (j) working with the LEP to publish arrangements for developing, prioritising, appraising and approving projects, with a view to ensuring that a wide range of delivery partners can be involved.

- 2.4.2 The Federal Boards engage local business and utilise public and private sector knowledge and expertise to ensure prioritisation and delivery to provide greatest benefit to the SELEP area in terms of achieving economic growth through the delivery of development, infrastructure and regeneration projects. They are responsible for prioritising, monitoring delivery and management of the SELEP programme within local tolerance levels for spending and delivery agreed by the Accountability Board, and for agreeing a prioritised list of growth schemes that will deliver on SELEP objectives.
- 2.4.3 Each Federal Board shall determine their own processes for the selection and term of office of their membership. The process shall be conducted through a competitive procedure which is open, transparent and non-discriminatory. The process will be set out within their terms of reference, which is available on the SELEP website.
- 2.4.4 Each Federal Board will ensure that the following is published on either their own website or the SELEP website:
 - (a) its terms of reference,
 - (b) calendar of future meetings;
 - (c) papers and minutes: and
 - (d) declarations of interest.

2.5 The Working Groups

- 2.5.1 From time to time SELEP may establish non decision making working groups to provide expertise and support to the Strategic and Accountability Board in shaping its strategy or delivering pan LEP priorities, as it considers appropriate. Each working group will ensure that its terms of reference, calendar of future meeting dates and any papers produced in relation to the meetings are available on the SELEP website.
- 2.5.2 Currently the SELEP is supported by the following groups:

Sector Working Groups

- Rural
- Coastal/CORE
- U9
- Growth Hubs
- Skills Advisory Group
- Creative Economy Network
- Tourism
- Housing

Officer Advisory Groups

- Senior Officer Group
- Transport Officer Group
- Programme Consideration Group
- Directors Group

2.6 The Accountable Body

- 2.6.1 The Strategic Board agreed that, Essex County Council will be the Accountable Body for SELEP and through its Section 151 Officer, or their representative, supports the SELEP. The complementary roles of both the financial responsibilities of the Accountable Body and the leadership role and accountabilities of the SELEP are supported by a set of agreed systems and practices and managed through the Accountability Board. This ensures proper, transparent decision making which delivers value for money and also supports timely, informed decision making by the SELEP.
- 2.6.2 All funding allocated to the SELEP is transferred to the Accountable Body who is responsible for the proper use and administration of the funding, in line with any requirements set out in the grant determination letter. The Accountable Body is not able to use this funding for its own purpose without a clear mandate from the Accountability Board.
- 2.6.3 The Accountable Body, (through its Responsible Financial Officer the Section 151 Officer), is responsible for ensuring that:
 - (a) grant income received, payments out and any applicable repayments are accounted for and administered correctly;
 - (b) all decisions are made in accordance with any requirements stipulated by the grant awarding body;
 - (c) all reports for Strategic and Accountability Board are reviewed and signed-off by the Accountable Body prior to publication;
 - (d) all grant is transferred to partner authorities under a service level agreement (SLA) which reflects the grant requirements of the awarding body;
 - decisions and activities of the SELEP conform with all relevant law (including State Aid and Public Procurement), and ensuring that records are maintained so that this can be evidenced and shall be responsible for its management if challenged;
 - (f) the SELEP Assurance Framework is adhered to:
 - (g) the official record of the LEP proceedings is maintained and holding copies of all SELEP documents relating to Local Growth Fund (LGF) and other funding sources received from Government;
 - (h) account for all spend allocated to the SELEP;
 - (i) there are arrangements for local audit of funding allocated by Local Enterprise Partnerships at least equivalent to those in place for local authority spend;
 - (j) SELEP is supported in accounting to Government on programme delivery and financial management;
 - (k) appropriate responses to FOI requests with regard to the responsibilities of the Accountable Body;
 - (I) all necessary legal agreements are in place, including:
 - SLAs between the Accountable Body and Partners (see paragraph 4.6); and
 - Grant agreements and conditions; and
 - (m) the use of resources will be managed in accordance with the Accountable Body's established processes including financial regulations and contract regulations.
- 2.6.4 SELEP and the Accountable Body have agreed timescales and operating practices to support the effective implementation of decisions. These are reflected in the Service Level Agreements between the Accountable Body and the Partner and include ensuring that:

- (a) arrangements are in place for monitoring delivery;
- (b) there are clear expectations in relation to the information required from scheme partners and delivery agents; and
- (c) when the SELEP awards funding for a project, that there are written agreements in place between the Accountable Body and the Partner, clearly setting out ownership of responsibilities and makes adequate provisions for the protection of public funds (e.g. arrangements to suspend or claw back funding in the event of non-delivery or mismanagement).

2.7 Equality and Diversity

- 2.7.1 SELEP is covered by the general equality duty as set out within the Equality Act 2010. Accordingly all decisions taken by the Accountability Board will pay 'due regard' to:
 - (a) eliminate unlawful discrimination, harassment and victimisation and other conduct prohibited by the act:
 - (b) advance equality of opportunity between people from different equality groups; and
 - (c) foster good relations between people from different equality groups.

2.8 The Principles of Public Life

- 2.8.1 Members of all SELEP boards are required to maintain high standards in the way they undertake their duties. As a member they are a representative of the SELEP, and therefore their actions impact on the way in which the SELEP is viewed by the public.
- 2.8.2 All members are required to have regard to the Principles of Public life, known as the Nolan Principles, contained within the provisions of S.29(1) of the Localism Act 2011, and set out below:
 - (a) <u>SELFLESSNESS</u> To serve only the public interest and never improperly confer an advantage or disadvantage on any person.
 - (b) <u>INTEGRITY</u> Not to place themselves in situations where their integrity may be questioned, should not behave improperly and should on all occasions avoid the appearance of such behaviour.
 - (c) OBJECTIVITY- Make decisions on merit, including when making appointments, awarding Contracts or recommending individuals for rewards or benefits.
 - (d) <u>ACCOUNTABILITY</u> To be accountable to the public for their actions and the manner in which they carry out their responsibilities and should co-operate fully and honestly with any scrutiny appropriate to their Office.
 - (e) <u>OPENNESS</u> To be as open as possible about their actions and those of the SELEP and should be prepared to give reasons for those actions.
 - (f) HONESTY Not to place themselves in situations where their honesty may be questioned, should not behave improperly and should, on all occasions, avoid the appearance of such behaviour.
 - (g) <u>LEADERSHIP</u> Should promote and support these principles by leadership and by example and should always act in a way that secures or preserves public confidence.

3. Transparent Decision Making

3.1 Overview

3.1.1 Arrangements are in place to support the effective and meaningful engagement of local partners and the public. The Strategic and Accountability Boards operate on the basis of transparency, openness and good communications, and has in place processes to ensure that these principles are replicated as part of the decision making processes.

3.2 Arrangements for making and recording decisions

- 3.2.1 Meetings of the Strategic and Accountability Boards are open to members of the press and public with the exception of any items that should be treated confidentially. The Policy for public questions to the Accountability Board is available on the SELEP Website and sets out the process under which questions can be made by a member of the public to the Board. Filming or recording of proceedings can take place provided that they are agreed in advance with the Secretariat.
- 3.2.2 All decisions undertaken by either the Strategic or the Accountability Board must be supported by a full written paper setting out details of the decision being sought from the respective board and contain all relevant information so as to enable the decision maker to make an informed decision. All reports will be signed off by the Accountable Body prior to publication of the meeting's agenda.
- 3.2.3 All papers relating to the Accountability Board are made available on both the SELEP and the Accountable Body website. Papers relating to the Strategic Board are made available on the SELEP Website. All papers are published at least 5 clear working days before the meeting, except for those papers which are not suitable for release into the public domain as they are exempt from publication by virtue of Schedule 12A of the Local Government Act 1972, as amended or in extreme circumstances where it is not possible to circulate papers in advance.
- 3.2.4 In particular all key decisions, where there is likely to be a significant impact or the decision involves a saving or spend of over £500k, taken by the Accountability Board are published on the Forward Plan and available on both the SELEP and Accountable Body Websites, 28 days before the decision is taken. This ensures transparency around future decisions.
- 3.2.5 Draft minutes of all meetings are publicly available on SELEP website no more than 10 days after the meeting, and will similarly be published in final form no more than 5 working days following approval by the respective board. Those minutes relating to exempt items under Schedule 12A are not published, but are stored confidentially by the Secretariat. The Accountability Board summary of decisions shall be published as soon as practicably possible following the meeting.

3.3 Communications and Publications

3.3.1 Through the Chairman, the Strategic Board shall be responsible for SELEP's communications strategy. This shall include communications to Strategic Board members, participating organisations and the wider public and shall include the maintenance of an up-to-date, relevant and accessible website. The Secretariat shall be responsible for implementation of the communications strategy.

3.4 SELEP Website

- 3.4.1 A dedicated website for the SELEP is available for local partners and members of the public. As well as providing an overview of the work undertaken by SELEP it also provides access to a range of documents and information, including:
 - (a) details of progress made on implementing the Growth Deal;
 - (b) Contact details for the SELEP;
 - (c) Access to key documents and policies; and
 - (d) access to supporting documentation for decision making including:
 - forward plans
 - agendas
 - · reports and business cases
 - minutes
 - summary of decisions of the SELEP boards.
- 3.4.2 The website can be accessed at http://www.southeastlep.com/. In addition to being published on the SELEP website, all Accountability Board Agendas, decisions and minutes are also published on the Accountable Body website, which can be accessed at http://cmis.essexcc.gov.uk/essexcmis5/Home.aspx

3.5 Information requests

- 3.5.1 Each Council within SELEP is responsible for handling and responding to Freedom of Information and Environmental information regulation requests received relating to SELEP functions within their authority. All responses are prepared in consultation with the Secretariat.
- 3.5.2 All other requests received by the Secretariat and the Accountable Body shall be handled and responded to by the Accountable Body with the support of the Secretariat. All partners will support the Accountable Body in responding to requests for information in a timely manner to ensure that appropriate responses are provided within the stipulated 20 working days.

3.6 Complaints to SELEP

- 3.6.1 SELEP has made all attempts to ensure that it operates in a fully transparent and engaging way, with its business partners, press and members of the public. However, if a member of the public wishes to complain about a particular function of SELEP, this can be done in writing to the Managing Director at: South East LEP Secretariat, c/o Essex County Council, County Hall, Market Road, Chelmsford, CM1 1QH.
- 3.6.2 The Managing Director will aim to review and respond to all complaints received within 10 working days, ensuring that a full and fair response is provided. The complainant will be kept updated throughout the process and where it is not possible to respond within this time, an indicative timescale will be provided. If the complainant remains dissatisfied with the response received, they may further

discuss this with the Managing Director or may choose to make a complaint to the Local Government Ombudsman.

3.6.3 The Secretariat will maintain a record of all complaints received.

3.7 Declarations of Interest

- 3.7.1 All members of the Strategic or Accountability Board are required to complete a Declaration of Interest form, recording details of any relationship or other financial or personal interest which might conflict with their duties to SELEP. This includes recording memberships of external bodies, undertaking outside work (voluntary or paid) with anyone who has or seeks to have, dealings with SELEP. They are also required to identify close family members who are also a SELEP representative, or has the ability to exercise significant influence over SELEP's agenda or activity.
- 3.7.2 Copies of all declarations are retained by the Secretariat, and published on the SELEP website. All declarations are reviewed annually, in accordance with the Register of Interest Policy. However, each member is required to ensure that their declarations are up to date, and therefore notify the Secretariat of any changes midyear as soon as possible.
- 3.7.3 Further, all Strategic and Accountability Board members (including substitute members) are required to declare interests at the outset of the respective meetings at which an item is to be discussed. Such declarations will be recorded in the minutes of the meeting.
- 3.7.4 Where a conflict of interest arises at a meeting, the member may be asked to leave the room by the Chair whilst the item is discussed, and in any event will not be entitled to vote on the item, but may, with leave of the Chair participate in the discussion.

3.8 Local Engagement

3.8.1 The Federal Boards are the primary forum for engagement with local businesses, councils and members of the public, utilising public and private sector knowledge and expertise to develop projects and ensure prioritisation and delivery to provide the greatest benefit to the SELEP area.

3.9 Maximising Social Value

- 3.9.1 SELEP and local partners will, at all times, consider how added economic, social or environmental benefits can be maximised and secured and through its commissioning, procurement and delivery. All partners in the SELEP support the principles of the Social Value Act 2012.
- 3.9.2 The SELEP will endeavor to ensure a level playing field for small businesses and voluntary, charity and social enterprise (VCSE) organisations in bidding for SELEP or local delivery contracts as appropriate in the delivery of SELEP objectives.

4 Accountable Decision Making

4.1 Approving Funding

- 4.1.1 All funding decisions made by the Accountability Board to approve funding for a specific project or programme must be supported with a robust Business Case which has been independently assessed. This impartial advice on the merits of project Business Cases is provided by SELEP Independent Technical Evaluator.
- 4.1.2 The Accountability Board will take into account the following factors when determining funding allocations:
 - (a) Strength of strategic fit with SELEP objectives;
 - (b) Value for Money;
 - (c) Scale of the intervention and the amount of investment being sought, relative to funding availability; and
 - (d) Phasing of the investment being required.

4.2 Devolution of Funding

- 4.2.1 For all devolved funding, the Accountable Body ensures that there is a Service Level Agreement in place with the respective Partners which sets out the minimum requirements and expectations relating to the grant allocations, including but not limited to:
 - (a) Providing grant funding to the relevant Partner for all schemes within its area approved by the Accountability Board following independent technical appraisal;
 - (b) Devolving responsibility for all relevant requirements, including clawback provisions if applicable, as may be specified or intended by the grant awarding body:
 - (c) All Government grant conditions shall be adhered too;
 - (d) Any monitoring or reporting requirements that may assist decision making and prioritisation by the Accountability Board or the Strategic Board; and
 - (e) Committing the Partner to be responsible for any project overspend.
- 4.2.2 With regards to Skills funding, the Accountable Body ensures that there is a Grant Agreement in place, on similar terms to the Service level Agreement, between the Accountable Body and the respective College before any funding is released.
- 4.2.3 The Accountable Body will only transfer funding for the purpose of delivering the schemes for which the grant has been allocated, if the following conditions are met:
 - (a) The grant allocation must have been approved by the Accountability Board;
 - (b) A copy of the Service Level Agreement signed by the respective council's Section 151 officer has been sent to the Accountable Body's Section 151 officer; and
 - (c) The Accountable Body is in receipt of the grant from the Government.
- 4.2.4 The Section 151 officer of the council is required to carry out the normal stewardship role in terms of monitoring and accounting in respect of that funding and will be responsible for providing regular reports to the Accountable Body and the SELEP Capital Programme Manager to enable quarterly reporting to the Accountability Board.
- 4.2.5 Following approval of funding for an LGF project by the Accountability Board, a capped contribution from the SELEP via the Accountable Body will be made to the project cost. The Partner will be responsible for all cost increases that may occur through the delivery period.

4.3 Process for Transferring LGF

- 4.3.1 The grant for each LGF Project will be paid to the Partner on a quarterly basis in advance provided the conditions set out in paragraph 4.2.3 are all met.
- 4.3.2 For any funding allocations made to Partners through a bidding process, the process for transferring funding will be agreed and set out in the bidding documentation by the respective SELEP lead officer from the Secretariat, in consultation with the Accountable Body.
- 4.3.3 Funding for projects must have been approved by the Accountability Board in line with the Business Case development and Value for Money assurance process as set out in Section 5.5 and 5.6 below.

4.4 Managing Project Slippage in the LGF Programme

- 4.4.1 Through effective management of the SELEP Capital Programme, opportunities are sought to reduce the levels of slippage in grant spend in any given financial year. However, where slippage exists, approval can be sought from the Accountability Board to implement mitigation.
- 4.4.2 The Accountability Board has approved a range of measures to enable slippage in spend of the LGF to be managed; these are embedded within the SLAs. This enables the Partner, subject to the approval of the Accountability Board, to manage any slippage of the funding between financial years within one of the following options:
 - (a) **Option 1**: Bringing forward of planned future year LGF spend on approved schemes being delivered in the current LGF programme;
 - (b) **Option 2**: Bringing forward of future year LGF schemes to spend in the current year;
 - (c) **Option 3**: Transfer of LGF spend on schemes between Partner authorities (this will be completed as a direct payment from Accountable Body to the Partner Authority, subject to Accountability Board agreement, under the grant payment process set out in paragraph 4.3); and
 - (d) **Option 4**: Re-profiling of spend between LGF projects and Capital Programme projects.
- 4.4.3 The use of Option 4 should only be applied where there is no opportunity to apply Options 1, 2 or 3, and Federated Areas are encouraged to only apply Option 4 mitigation as a last resort.
- 4.4.4 Should none of the options 1 4 above be implemented the alternative route will be for any LGF held by SELEP at the end of financial year to be carried forward into the subsequent financial year, within SELEP's accounts (Option 5).

4.5 Arrangements for Underspends of LGF

4.5.1 Under the terms of the SLAs, the respective Partner may retain the proceeds of project underspends for use on other LGF schemes or to offset overspend, provided that this is within the tolerance levels of no more than 10% variance on any individual local growth fund project and the underspend has been approved by Government, where required. As part of the on-going reporting process, the Accountability

Board will be informed of such amendments to support its assurance function.

- 4.5.2 Where the variance is greater than 10%, the Partner may request approval from the Accountability Board (and if necessary, the Government) for underspends on any individual project to be reallocated to another LGF project. In requesting approval for re-allocating underspends, the impact on outputs and outcomes for all projects affected by the re-alignment of funding must be reported to the Accountability Board and the replacement scheme must be an agreed local priority within the Federal Area's pipeline of projects.
- 4.5.3 Where a suitable scheme cannot be identified for re-allocating funding too, the Partner must return the funding to the Accountable Body. In such instances, the Accountability Board will review requests for funding from across the SELEP area, with priority given to projects on the agreed investment pipeline. In identifying a suitable scheme for funding, the Accountability Board will have regard to the factor set out in 4.1.2.
- 4.5.4 The Accountable Body will continue to monitor the process for managing underspends as set out above, in conjunction with the Accountability Board to ensure that the arrangements are operating effectively.
- 4.5.5 In circumstances where funding received by Partners can no longer meet the conditions of the grant as set out in the relevant grant or SLA, the funding must be returned to the Accountable Body as soon as reasonably possible. The Accountability Board will be responsible for its future allocation in accordance with this Assurance Framework.

4.6 Partners

- 4.6.1 Partners refers to those organisations which the Accountable Body has a Service Level Agreement or Grant Agreement with. They have a responsibility to support the delivery of the Growth Deal and Strategic Economic Plan, through supporting the Strategic Board, Accountability Board, Federated Board, Secretariat and working groups.
- 4.6.3 In receiving LGF or other funding, and entering into a SLA or Grant Agreement, Partners are responsible for:
 - (a) Ensuring the delivery of projects, including the outputs and spend of funding received through SELEP and local partner funding contributions to the scope agreed in the Business Case.
 - (b) Providing regular and accurate reporting to Secretariat on Projects. The requirement for reporting on LGF projects are set out in paragraph 5.10. Reporting is required on a quarterly basis for all projects receiving funding from SELEP, including LGF and Growing Places Fund. This funding must be completed in the format and to the timescales specified by the Secretariat.

(c) Ensuring sufficient resource is allocated to support the delivery and the post scheme monitoring and evaluation of all projects.

4.7 Accounts and Audit

- 4.7.1 With the support of the Accountable Body, the SELEP will prepare annual accounts which will incorporate all funding received from Government.
- 4.7.2 The Accounts will be reviewed and agreed by the Accountability Board and will be published on the SELEP website in a timely manner, and will be subject to an external audit.
- 4.7.3 The use of resources by the SELEP are subject to the usual local authority checks and balances, including the financial duties and rules which require councils to act prudently in spending, which are overseen and checked by the Responsible Chief Finance Officer, the Section 151 Officer.
- 4.7.4 All SELEP funding transferred to partners is, by agreement, subject to audit by the Accountable Body and, where required, by external auditors appointed to provide the required assurances with regard to appropriate use of the funding.
- 4.7.5 Partners are required to maintain a robust audit trail of the use of Government funding to demonstrate compliance in fulfilling its obligations with regard to use of that funding.
- 4.7.6 The Accountable Body will ensure that there are arrangements for local audit of funding allocated by SELEP which is equivalent to those in place for local authority spend.
- 4.7.7 Through the nominated Section 151 Officer, SELEP will undertake an audit of the Partner's project to ensure the correct use of funding and may, if necessary, arrange for the recovery of any funds.

4.8 Scrutiny arrangements for SELEP

- 4.8.1 The SELEP is a multi-authority partnership with different scrutiny arrangements in place in each of the respective local authorities; the over-arching scrutiny arrangements put in place for the LEP need to take this into account.
- 4.8.2 Decisions made by the Accountability Board are subject to the individual scrutiny arrangements of each partner authority, and the provision of call in are set out in the Joint Committee Agreement dated 13th November 2015. This provides each Council the ability to challenge a decision made by the Accountability Board which affects their area, providing checks and balances to the operation of SELEP, and ensures that scrutiny is managed in a way that gives equal footing for all partners in the SELEP.

4.9 Conflicts

- 4.9.1 The Accountable Body would not be required to comply with an Accountability Board decision in the following circumstances:
 - (a) the decision does not comply with the Financial Regulations of the Accountable Body;

- (b) the decision would be contrary to any requirements laid out in all agreements, including the SLA and the Joint Committee Agreement, for which the Accountable Body is responsible;
- (c) the decision is unlawful; or
- (d) the decision does not comply with the requirements of this Assurance Framework.
- 4.9.2 In circumstances where there is a conflict between the Accountable Body and the Accountability Board, the following process will be used in order to resolve the issue:
 - (a) In the first instance, any dispute will be escalated to the Chairman of the Strategic Board and the Section 151 Officer of the Accountable Body within 10 working days of the dispute arising. The Chairman of the Strategic Board and the Section 151 Officer will discuss the issue and, in good faith, attempt to resolve any such dispute in order to bring about an agreement on the action required to resolve issue.
 - (b) In the event that the Chairman of the Strategic Board and the Section 151 officer of the Accountable Body are unable to resolve the dispute, the matter will be referred to the Government (or grant awarding body of not the Government) for consideration.
- 4.9.3 In circumstances where there is a conflict between the Accountable Body and the Strategic Board, the following process will be used in order to resolve the issue:
 - (a) In the first instance, any dispute would be escalated to the Chairman of the Strategic Board and the Section 151 Officer of the Accountable Body within 10 working days of the dispute arising. The Chairman of the Strategic Board and the Section 151 Officer to agree to discuss and, in good faith, attempt to resolve any such dispute and try and reach agreement on the action required to resolve the decision.
 - (b) In the event that the Chairman of the Strategic Board and the Section 151 officer of the Accountable Body are unable to resolve the dispute, the matter will be referred to the Government (or grant awarding body of not the Government) for consideration.

5. Ensuring Value for Money

5.1 **Overview**

5.1.1 The SELEP recognises the need to have robust arrangements in place to ensure value for money and effective delivery, through strong project management, project options and appraisal, prioritisation and business case development. This section sets out the arrangements in place for ensuring that effective processes are in place.

5.2 **Prioritisation of Funding**

As the SELEP covers such a wide geographical area encompassing a number of local authorities facing competing challenges, prioritisation of projects is most effectively managed within local areas through the federal model. Any pan-LEP priority projects which will be prioritised by the Strategic Board. This will ensure that the priorities of the strategic economic plan within functional economic

- areas can be delivered. The Accountability Board will oversee the delivery of the overall programme of investment and seek to ensure value for money across each of the projects.
- 5.2.2 Prioritisation will be undertaken by the Federal Boards through their submission for funding opportunities. Each Federal Board shall ensure that they comply with the prioritisation system, as approved by the Strategic Board, in order to ensure a consistent approach is utilised by the Federal Boards.
- In completing the local prioritisation of projects, Federated Areas will engage with the Independent Technical Evaluator, who will help inform the recommendations made to the Federal Board and subsequently to the SELEP Strategic Board. This will be used to support the decision making in generating a single LEP prioritised list which will be published on the SELEP website.
- 5.2.4 The criteria for prioritisation of projects for funding will include an assessment of projects based on Her Majesty's Treasury's The Green Book: Appraisal and Evaluation in Central Government (The Green Book), and related departmental guidance. Prioritisation will give consideration to the five cases listed below:
 - (a) <u>The Strategic Case</u> The project should be aligned with the Strategic Economic Plan of the SELEP and support delivery of the objectives and outcomes contained within the plan;
 - (b) <u>The Economic Case</u> The projects are expected to deliver high or very high value for money for investment of public funds;
 - (c) <u>The Commercial Case</u> The proposed deal is attractive to the market place, can be procured and is commercially viable;
 - (d) The Financial Case The project should demonstrate the proposed funding streams to finance the total project costs and the expected phasing of the funding. There is the expectation that opportunities will be sought to leverage private sector investment and other match funding to support delivery of the project;
 - (e) <u>The Management Case</u> The project should set a proposed plan for project delivery, evaluation, progress reporting and monitoring of benefit realisation. It should also include details of any risks and how these will be managed, including the costs of mitigating these risks.
- 5.2.5 In prioritising projects, consideration should be given to the phasing, suitability and availability of funding. The application of the five cases should be proportionate to the scale of intervention and the value of funding sought.
- 5.2.6 Any amendments to the prioritisation methodology set out above to reflect, for example, additional funding criteria from Government will be agreed by the Strategic Board and will be published on the SELEP website.
- 5.2.7 Where Federal Boards put forward projects for inclusion on the single LEP prioritised list each project will be supported by a Strategic Outline Business Case using the Business Case template which can be found on the SELEP website.

- 5.2.8 Once project prioritisation has been completed, it is expected that Partners will further develop the business case for investment. This Business Case will support any funding bid submissions to Central Government.
- 5.2.9 Before a project can be considered for inclusion in the single prioritised list, it must have been developed in consultation with the Federal Board at and received Federal Board approval.

5.3 The Independent Technical Evaluator

- An Independent Technical Evaluator has been appointed by SELEP, to provide technical advice to the Strategic and Accountability Board and local project sponsors on value for money and project deliverability. They are required to make recommendations to Accountability Board on funding decisions, taking into account the agreed criteria for funding (as set out in the Value for Money section, paragraph 5.7).
- 5.3.2 The Independent Technical Evaluator assessment is based on adherence of scheme business cases to the guidance set out in *The Green Book*, and related departmental guidance such as the Department for Transport's WebTAG (Web-based Transport Analysis Guidance) or the Homes and Communities Agency's *The Additionality Guide*. The Green Book, WebTAG and the Additionality Guide provide proportionate methodologies for scheme appraisal (i.e. business case development). A Pro Forma has been developed based on the guidance and is available on the SELEP Website.
- 5.3.3 Each project is assessed and then given a 'RAG' (Red Amber Green) rating as follows:
 - **Green:** approach or assumption(s) in line with guidance and practice or the impact of any departures is sufficiently insignificant to the Value for Money category assessment.
 - **Amber:** approach or assumption(s) out of line with guidance and practice, with limited significance to the Value for Money category assessment, but should be amended in future submissions (e.g. at Final Approval stage).
 - **Red:** approach or assumption(s) out of line with guidance and practice, with material or unknown significance to the Value for Money category assessment, requires amendment or further evidence in support before Gateway can be passed.
- 5.3.4 All funding decisions sought by the Accountability Board will be supported by a recommendation from the Independent Technical Evaluator.

5.4 Business Cases

- 5.4.1 Business cases for all projects must follow The Green Book guidance on appraisal and evaluation, and include a Value for Money statement.
- 5.4.2 Business cases will also follow Government departmental guidance such as the Department for Transport's Transport Analysis Guidance (WebTAG) or similar non-transport guidance appropriate to their scheme with appropriate proportionality as set out.

- 5.4.3 For transport schemes, central case assessments shall be based on forecasts consistent with the latest version of National Trip End Model (NTEM) and the appraisal results included in the business case to be considered by the SELEP.
- 5.4.4 For skills schemes funded by the current Local Growth Fund programme, the business cases will be evaluated based on Skills Funding Agency good practice, advice and guidance, tailored to reflect local circumstances as appropriate.
- 5.4.5 Each business case will set out a statement of objectives and the specific outcomes that the scheme is intended to achieve. The business cases will include sign-off by the promoting local authority and it's Section 151 Officer before being submitted at each stage of the gate process. Where the business case has been developed by a Government Department or other Statutory Body written confirmation is required that an appropriate process has been followed to assure the value for money of this project. The allocation of funding for these business cases is still required to be approved by the Accountability Board.
- 5.4.6 The Independent Technical Evaluator will ensure that the approach taken by partners is robust, consistent with technical guidance and able to withstand scrutiny. In so doing, the Independent Technical Evaluator will collaborate with partners to minimise the time and cost associated with preparing business cases by adopting practices which are proportionate to the specifics of each project.

5.5 **Business case review by the Independent Technical Evaluator**

- 5.5.1 All business cases which have received a provision funding allocation and seek funding approval will progress through a controlled development progress, known as Gates 0 5.
- 5.5.2 Only certain projects will go through a Gate 4 and 5 review. This will include projects with a LGF allocation of over £8m and/or the project is identified as high risk by the Independent Technical Evaluator. These projects will be identified to the Accountability Board during the early gate submissions.
- 5.5.3 Business cases with an LGF allocation of over £8m which includes a programme of works, where no individual element exceeds a value of £5m, may not be required to go through a Gate 4 and 5 review. These projects will be agreed with Accountability Board on a project by project basis.
- 5.5.4 Projects will be exempt from Gate 4 and 5 review, if the decision to award the full funding allocation to the project was made in advance of 24th February 2017, except where necessitated through the Change Request Process. See paragraph 5.11.
- 5.5.5 A Gate 4 and 5 review may also be required where a Project Change necessitates the review of the Project Business Case.

5.6 The Gate Process

5.6.1 **Gate 0:** Through the Capital Programme Manager, the Independent Technical Evaluator will provide advice to project promoters on applying the assessment process on a project by project basis, including the appropriate approach and the process, procedures and timescales.

- 5.6.2 **Gate 1:** Following Gate 0, project promoters must develop a business case commensurate with an Outline Business Case as guided by The Green Book guidance on appraisal and evaluation and relevant Government departmental guidance.
- 5.6.3 To progress through Gate 1, the Independent Technical Evaluator will independently assess the Outline Business Cases using a standard assessment template, and will, in the first instance, make recommendations to the Capital Programme Manager and project promoter and relevant partners.
- 5.6.4 **Gate 2:** All projects will have an opportunity to make changes to the Outline Business Case. Once resubmitted, the Independent Technical Evaluator will conduct the Gate 2 Assurance Review, using the same assessment template for Gate 1.
- 5.6.5 On the basis of the Gate 2 Assurance Review, recommendations are made by the Independent Technical Evaluator to the Accountability Board on the Value for Money Assessment and the certainty of that assessment's accuracy. The Accountability Board will then decide whether or not to approve the funding allocation. This may be subject to completion of Gate 4 and 5.
- 5.6.6 **Gate 3:** This is for projects that have funding retained by the Department for Transport or where the business case is being developed by another Government Department or Statutory Body. In these instances, the role of the Independent Technical Evaluator is to review the business case and provide professional advice to the Accountability Board of any key risks or issues arising from that assessment that need to be considered by the board to support the associated decision for funding.
- 5.6.7 **Gates 4 and 5:** For large schemes over £8 million and those considered high risk by the Accountability Board, will be required to go through Gate 4 and 5 to develop a Full Business Case, where agreed with Accountability Board on the completion of Gate 2. As the project is further developed, costs could be significantly different from those estimated at Outline Business Case stage, altering the Value for Money assessment. This change to project cost would also lead to a requirement for Gate 4 and 5 review of a Full Business Case under the Change Request process.
- The Gate 4 and 5 review will enable a proportion of the funding to be approved to the project to support capital spend on the development of the project prior to Full Business Case approval, at Gate 2. The approval of funding on this basis is at the discretion of Accountability Board and requires acceptance of the risk by the Partners with regard to repayment of grant awarded should the project not proceed to full delivery.
- 5.6.9 Gate 4 is commensurate with Gate 0, outlining the approach, process, procedures and timescales for development of the Full Business Case.
- 5.6.10 Gate 5 is an Assurance Review of the submitted Full Business Case. The Gate 5 review should take place following detailed design and procurement of the construction contract, but in advance of the contraction contract award and construction works commencing. It is not anticipated that this process is iterative. Based on the Assurance Review, recommendations are made by the Independent Technical Evaluator to the Accountability Board on the Value for Money Assessment and the certainty of that

- assessment's accuracy. The Accountability Board will then consider approval of the project for funding (see Value for Money below).
- 5.6.11 For projects seeking funding to support the development of a specific business case, the role of the Independent Technical Evaluator will be to review the intention to develop the business case and to provide professional advice to the Accountability Board of any key risks or issues arising from that assessment. In such instances, it is expected that the advice will include an indication of whether or not the business case to be developed will be expected to meet the value for money assessment criteria as set out below.
- 5.6.12 Where a package of interdependent projects is being considered for LGF, the Partner may bring smaller packages or projects forward through the Gate review process as appropriate. Each individual project within the programme should demonstrate benefits which contribute to the strategic and economic objective of the overall programme. The Business Case should provide evidence that double counting of Project benefits has not taken place.
- 5.6.13 Interdependent projects are defined as those where:
 - (a) There is a clear strategic case which is consistent for all the packages of investment;
 - (b) Consistent strategic objectives are defined for the package of investment;
 - (c) There is clear evidence that the project directly contributes to the benefits of the package of investment:
 - (d) There is clear evidence that the delivery of the Project forms an integral part of the Programme Strategic Objectives and Value for Money being achieved; and
 - (e) An Independent Technical Evaluator review of the package of investment has been completed which confirms that the overall package of investment demonstrates High Value for Money.
- 5.6.14 The Gate 2 Outline Business Case for the project will be published on the SELEP website when it is submitted to the Secretariat and Independent Technical Evaluator for the Gate 2 review. This will be published at least one month in advance of the Accountability Board meeting at which the funding decision is taken, subject to the removal of those parts which are commercially sensitive and confidential.
- 5.6.15 For those projects completing a Gate 4 and 5 review, the Full Business Case will also be updated at the point of Gate 5 submission to the Secretariat and Independent Technical Evaluator. This will be published at least one month in advance of the Accountability Board meeting at which the funding decision is taken, subject to the removal of those parts which are commercially sensitive and confidential.
- 5.6.16 The cost of SELEP Independent Technical Evaluator completing one review at each Gate of the Business Case review process, will be funded though the SELEP Secretariat revenue budget for all projects identified within SELEPs Growth Deal programme, subject to the council maintaining the level of their contribution to the SELEP Secretariat budget.

- 5.6.17 The cost of an Independent Technical Evaluator review of a Project Business Case will be funded by the Partner where a Project Change Request has triggered the review of the Business Case on more than one occasion and where a Project is required to repeat the ITE Gate review due to:
 - (a) The Business Case being insufficiently well developed to complete a Gate of the ITE review process; or
 - (b) The ITE having not been provided with the necessary information to enable them to complete a Gate of the review process.

5.7 Value for Money

- 5.7.1 The Independent Technical Evaluator shall ensure that all evidence provided by the Partners, including Value for Money, is robust and relevant. They will report back to Partners on any inconsistencies that need to be addressed if the project is to go forward for consideration for funding. Value for Money is assessed on the basis of the methodology outlined in The Green Book published by the Treasury or alternative appropriate Government guidance; this assessment includes the calculation of the benefit cost ratio, which forms part of the value for money assessment.
- 5.7.2 To receive a recommendation for approval, projects should have:
 - (a) A clear rationale for the interventions linked with the strategic objectives identified in the Strategic Economic Plan;
 - (b) Clearly defined outputs and anticipated outcomes, with clear additionality, ensuring that factors such as displacement and deadweight have been taken into account;
 - (c) Considers deliverability and risks appropriately, along with appropriate mitigating action (the costs of which must be clearly understood); and
 - (d) A Benefit Cost Ratio of at least 2:1 or comply with one of the two exemptions listed in 5.7.4 and 5.7.5 below.
- 5.7.3 Certain schemes may be eligible for exemption from the condition stated in (d) above, under one of the following exemptions.
- 5.7.4 Exemption 1: This may be applied where:
 - (a) a project does not present High Value for Money (a Benefit Cost Ratio of over 2:1); but
 - (b) has a Benefit Cost Ratio value of greater than 1.5:1; or
 - (c) where the project benefits are notoriously difficult to appraise in monetary terms; and
 - (d) only if the following conditions are satisfied:
 - (1) the project must be less than £2.0m and to conduct further quantified and monetised economic appraisal would be disproportionate; and
 - (2) where there is an overwhelming strategic case (with minimal risk in the other cases); and
 - (3) there are qualitative benefits which, if monetised, would most likely increase the benefit-cost ratio above 2:1.
- 5.7.5 <u>Exemption 2</u>: This may be applied where a project does not demonstrate a High Value for Money (a Benefit Cost Ratio of over 2:1), but has a Benefit Cost Ratio of over 1:1, and only if the following

conditions are satisfied:

- (a) there is an overwhelming strategic case that supports the prioritisation of this project in advance of other unfunded investment opportunities identified in the SEP; and
- (b) there is demonstrable additionality which will be achieved through investment to address a clear market failure; and
- (c) there are no project risks identified as high risk and high probability after mitigation measures have been considered; and
- (d) there are assurances provided from the organisations identified below that the project business case, including value for money, has been considered and approved for funding through their own assurance processes.
 - (1) A Government Department;
 - (2) Highways England;
 - (3) Network Rail;
 - (4) Environment Agency; or
 - (5) Skills Funding Agency.
- 5.7.6 On completion of a business case review, the Independent Technical Evaluator will make recommendations to Accountability Board on projects that perform well against the assessment criteria which is available on the SELEP Website and therefore should be funded. Where projects do not perform well against the assessment criteria, recommendations will be made back to SELEP and the promoting authority to either further develop the case for the project or to consider alternative options.
- 5.7.7 The Accountable Body will ensure that all projects sent for approval to the Accountability Board include a Value for Money statement that has been prepared in line with the requirements set out in this Assurance Framework.
- 5.7.8 The Accountability Board will review the recommendations made by the Independent Technical Evaluator, including the Value for Money statement when schemes are presented for approval to ensure that they meet the criteria set out above.
- 5.7.9 Successful schemes will progress to delivery. Unsuccessful schemes will be considered by the local area for revision, removal from programme or adding to a reserve list.
- 5.7.10 As necessary, the economic case shall be reviewed and updated to reflect project changes in scope, costs, outputs or outcomes.
- 5.7.11 The SELEP will identify a named individual with overall responsibility for ensuring value for money for all projects and programmes and a named individual (which may be a different person) responsible for the scrutiny of, and recommendations relating to each business case. These responsible individuals will be independent of the promoting organisation, or where this is impractical, will sit outside the management unit responsible for developing and promoting the business case.
- 5.7.12 The SELEP will seek assurances from the s.151 officer of the promoting authority that the Value for Money assessment is true and accurate.
- 5.8 Monitoring and Evaluation of projects

- 5.8.1 For each project that is included in the programme, the Partner will be required to provide an initial project programme including:
 - (a) Outline/detailed design
 - (b) Statutory requirements
 - (c) Consultations
 - (d) Procurement
 - (e) Construction
 - (f) A statement of expected outputs and outcomes
 - (g) A risk and mitigations statement
- The Accountability Board through the Partners and nominated Section 151 Officer shall require the submission of regular detailed Project monitoring reports at quarterly intervals. This process will be managed by the Capital Programme Manager and will enable on–going monitoring and evaluation of individual Projects and the programme generally.
- 5.8.3 A proportionate approach to monitoring and evaluation will be implemented, ensuring that evaluation objectives relate back to the business case and builds on assumptions used in the appraisal process.
- 5.8.4 Monitoring and evaluation will focus on those outcomes that are most relevant to the impact of the project's objectives as defined in the project business case, but will include, where appropriate, an evaluation of the impact of the intervention on the following Growth Deal outcomes:
 - (a) Housing unit completion
 - (b) Jobs created or safeguarded
 - (c) Commercial/employment floor space completed
 - (d) Number of new learners assisted
 - (e) Area of new or improved learning/training floor space; and
 - (f) Apprenticeships
- 5.8.5 Federal Boards will manage programmes within the agreed tolerance levels and reporting regularly to the Accountability Board regarding delivery and risks. Changes required to projects outside the tolerance levels or any significant modifications to project scope, outputs or outcomes arising during development or even construction, must be clearly reported for decision.
- 5.9 Criteria for Monitoring and Evaluation
- 5.9.1 Scheme promotors must provide monitoring reports on the following measures and any others identified by Government, for each project through the quarterly reporting process to the Secretariat:
 - (a) Grant spend to date and spend forecast across the agreed profile;
 - (b) Spend to date and forecast spend of matched contributions and funding leveraged compared to the agreed profile;
 - (c) Project delivery against agreed milestones;
 - (d) Identified risks and associated mitigations; and
 - (e) Outputs and outcomes forecast and delivered to date against the agreed profile.
 - (f) Identified Project Changes, as set out in paragraph 5.11 below.

5.9.2 All monitoring and evaluation reports discussed at the Accountability Board and the Strategic Board will be published on the SELEP's website.

5.10 Reporting on LGF

- 5.10.1 Each Partner is required to provide reports to the Capital Programme Manager in advance of each Accountability Board meeting, in a format as specified by the Secretariat.
- 5.10.2 Each Partner has identified a Lead Responsible Officer who is accountable for ensuring that the LGF project reporting is completed in full and to the timescales required by the Secretariat.
- 5.10.3 In order to facilitate the gathering and discussion of the reporting, a Programme Consideration Meeting will be held a month in advance of each Accountability Board meeting to bring together the Lead Responsible Officer, or their nominated delegate, for Local Growth Fund spend from each Federated Area.
- 5.10.4 The Programme Consideration Meetings are held to ensure a coordinated approach to the management of the LGF Programme in accordance with the Assurance Framework and SLAs in place between the Accountable Body and the Partners.
- 5.10.5 The responsibilities of the Programme Consideration Group are to:
 - (a) Report and agree LGF spend forecast against each specific Project included in the Growth Deal to be reported to the Accountability Board:
 - (b) Agree the LGF spend forecast for the next quarter transfer of LGF, in line with the conditions of the SLAs:
 - (c) Agree the risk score for each specific LGF Project in the Growth Deal Programme and the mitigation to be put in place during the next quarter to manage project risk;
 - (d) To agree the Project outcomes to be reported to Government through the LOGASnet return;
 - (e) Share lessons learnt from the delivery of LGF Projects;
 - (f) Support the Capital Programme Manager in managing the LGF programme in accordance with the Assurance Framework and SLAs in place between the Accountable Body and the Partners;
 - (g) Act as officer representatives for each of the Federated Areas: and
 - (h) Provide feedback to the Federal Boards about management of the LGF programme and the delivery of the Growth Deal within their Federated Area.
- 5.10.6 The Programme Consideration Group does not have authority to make decisions over the management of the LGF programme. However, all recommendations of the Programme Consideration Group are reported to Accountability Board for consideration and formal approval. Full terms of reference for the Programme Consideration Group are available on the SELEP website.

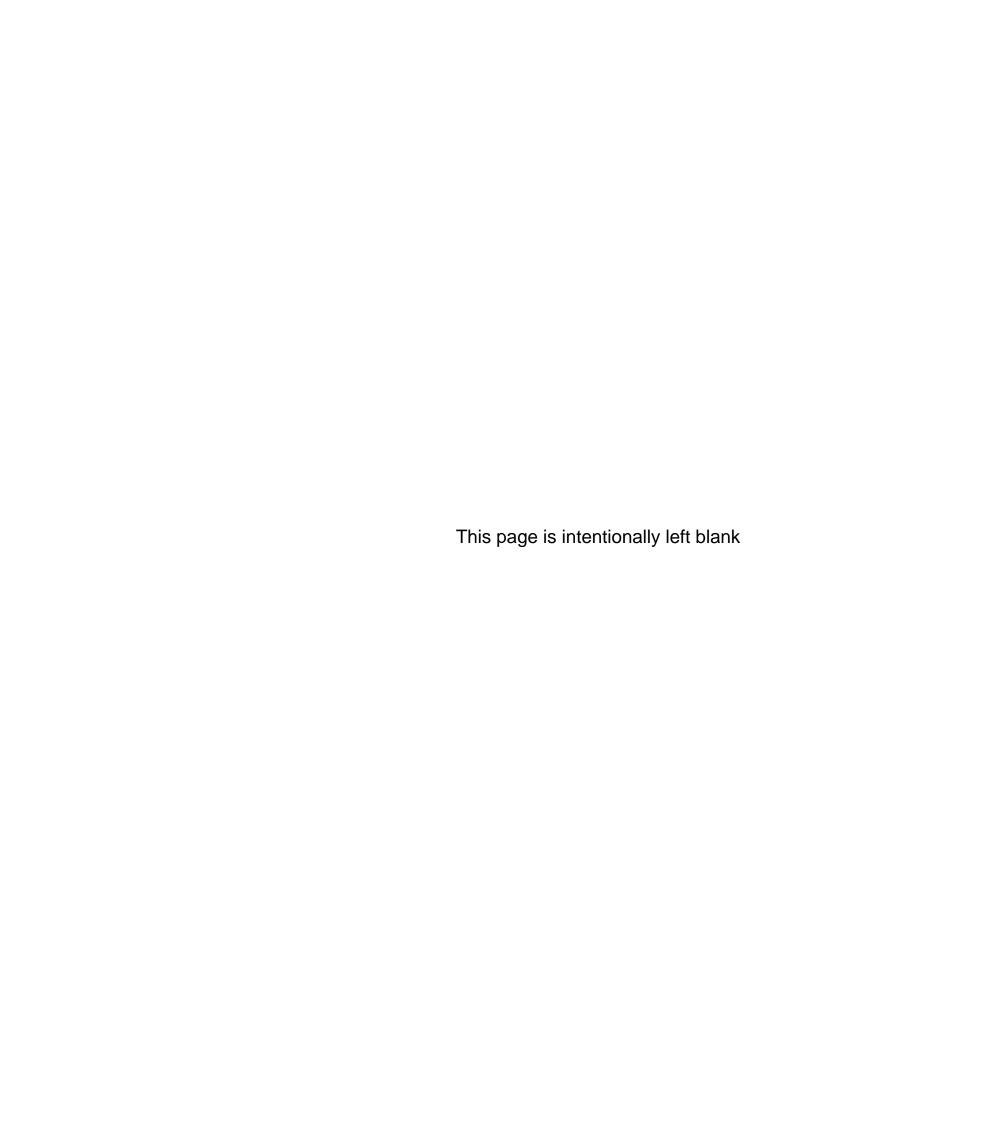
5.11 Approving changes to LGF projects

5.11.1 Any variations to a project's costs, scope, outcomes or outputs from the information specified in the Business Case must be reported to the Accountability Board. The following changes would require approval by the Board:

- (a) Cancellation of a project that is included in the agreed Local Growth Plan;
- (b) Inclusion of a project not included in the agreed Local Growth Plan;
- (c) Moving forward of a project previously programmed to start in later years;
- (d) Delays to project start or end dates of more than six months;
- (e) All changes to LGF allocations above the 10% threshold;
- (f) Any re-profiling of LGF between financial years;
- (g) Any changes to total project costs above a 30% or a £500,000 threshold;
- (h) Any substantial changes to the expected project benefits, outputs and outcomes as agreed in the business case which may detrimentally impact on the Value for Money assessment. In such circumstances, it is expected that the business case should be re-evaluated by the ITE; and
- (i) Any further changes as may be defined by the Government.
- 5.11.2 The Partner shall not make any change to projects without the Accountability Board's prior approval. Such approval shall be notified to the Accountable Body and the Secretariat who will notify and seek approval from the Government, in accordance with such processes and sign-off, as required by the Government.
- 5.11.3 The Partner and Accountable Body will abide by any alternative definition of Change and any approval process for reporting Change, as imposed by the Government
- 5.11.4 A copy of the Change Request template is available on the SELEP Website.

Appendix 1 – List of supporting documents available on SELEP website

- 1. SELEP Terms of Reference
- 2. Greater Essex Business Board Terms of Reference
- 3. Kent and Medway Economic Partnership Terms of Reference
- 4. Opportunity South Essex Terms of Reference
- 5. Team East Sussex Terms of Reference
- 6. Rural Terms of Reference
- 7. Coastal/CORE Terms of Reference
- 8. U9 Terms of Reference
- 9. Growth Hubs Terms of Reference
- 10. Skills Advisory Group Terms of Reference
- 11. Creative Economy Network Terms of Reference
- 12. Tourism Terms of Reference
- 13. Housing Terms of Reference
- 14. Policy for Public Question to the Accountability Board
- 15. Accountability Board Forward Plan
- 16. Declarations of Interest
- 17. Register of Interest Policy
- 18. SELEP Accounts
- 19. Business Case Template
- 20. Pro Forma Template
- 21. Assessment Criteria
- 22. Change Request Template
- 23. Programme Consideration Group Terms of Reference



Agenda Item 5

Report to: Lead Cabinet Member for Strategic Management and Economic

Development

Date: 21 February 2017

By: Director of Communities, Economy and Transport

Title: Funding Agreement with Sea Change Sussex – East Sussex Strategic

Growth Package

Purpose: To seek approval for the County Council to enter into legal agreements to

transfer the Local Growth Fund monies approved by the South East Local Enterprise Partnership to Sea Change Sussex to deliver the East Sussex

Strategic Growth Package

RECOMMENDATIONS: The Lead Member is recommended to:

(1) Approve grant funding, to the value of £8.2m to Sea Change Sussex to fund the delivery of the East Sussex Strategic Growth Package; and

(2) Delegate authority to the Director of Communities, Economy and Transport to approve the terms of any agreements and to take all other necessary actions in respect of and to give effect to recommendation 1 above.

1 Background Information

- 1.1 In March 2014, the South East Local Enterprise Partnership (SE LEP), which comprises businesses, local authorities and education leaders across East Sussex, Essex, Kent, Medway, Southend and Thurrock, submitted their proposals to Government for a Growth Deal to drive economic expansion in the area over the next six years up to 2021. Within this was a specific growth plan for East Sussex focussed around its three growth corridors Newhaven, A22/A27 Eastbourne/South Wealden and the A21/A259 Bexhill/Hastings Growth Corridor.
- 1.2 The SE LEP's initial Growth Deal was agreed in July 2014 with a second Growth Deal agreed in February 2015. In April 2016 the Department for Communities and Local Government put out a call to local enterprise partnerships to submit bids for a further Growth Deal.
- 1.3 In July 2016, the SE LEP submitted a comprehensive and ambitious bid worth £229m featuring 41 projects from across the LEP area. In January 2017, SE LEP's ambition for growth was recognised by government and rewarded with approval of £102m in grants to fund projects included within this third bidding round for LGF monies. East Sussex has been successful in securing £13.2m towards two major schemes, including the East Sussex Strategic Growth Package, which is being promoted by Sea Change Sussex (SCS).
- 1.4 Within East Sussex, almost £85m has now been secured to date towards infrastructure projects, with a particular focus on commercial floorspace and transport schemes that will bring forward new jobs and homes across the county.

2 Supporting Information

- 2.1 SCS is a company limited by guarantee and is a key delivery partner for the County Council. Hastings Borough Council, Rother District Council and the County Council together hold 19.9% of the company, University of Brighton 30.1% and local businesses the remaining 50%. The County Council has appointed the Lead Cabinet Member for Economy as a Director of the Company. SCS is a not-for-profit economic development and regeneration company, working to expand the area's economy and business community by working with the County Council and other key partners.
- 2.2 The County Council has a well established and successful relationship with SCS in implementing economic development projects and SCS has a noteworthy record of project delivery

in the county. Such projects include the creation of the Innovation Centre, the Creative Media Centre, the Sussex Exchange and Lacuna Place in Hastings.

- 2.3 SCS have recently delivered or in the process of delivering a number of other projects using Growing Places Fund (GPF) monies and funding from previous rounds of Local Growth Fund (LGF) secured by the County Council through SE LEP. Schemes that have been delivered by SCS include the Bexhill Innovation Mall (Glovers House) and North East Bexhill Gateway Road on the southern section of the employment land unlocked by the Bexhill Hastings Link Road and the Sovereign Harbour Innovation Mall (Pacific House) in Eastbourne. Those schemes currently being progressed by SCS include the North Bexhill Access Road, the Queensway Gateway Road and a Strategic Site Infrastructure Package covering three employment sites Sovereign Harbour, North Bexhill and North Queensway.
- 2.4 The East Sussex Strategic Growth Package marks the next stage in realising and accelerating the full benefits of previous infrastructure projects highlighted in paragraph 2.3 above that have been delivered by SCS. A grant of £8.2m of LGF monies will fund a programme to enable SCS to develop 34,632sqm of additional B1(a) office and B1(c) light industrial production floorspace creating 3,000 jobs in East Sussex. The programme will see sites phased in across Hastings, Bexhill, Eastbourne and Wealden over five years, up to March 2021, with income generated from the early phases of development being effectively recycled to fund the construction of the further sites being phased in over the lifetime of the programme.
- 2.5 Initial phases of construction will focus on expansions to the Bexhill Enterprise Park as part of the A21/A259 Growth Corridor with subsequent phases to include expansions to the Sovereign Harbour as well as a site to be identified in the South Wealden area as part of the A22/A27 Growth Corridor. Follow on sites could also include Hastings Priory Quarter Phase 3 as well as within the Newhaven Enterprise Zone.
- 2.6 Following assessment by the SE LEP's Independent Technical Evaluator (ITE) to ensure the scheme represented good value for money, the business case (appended to this report) for the project was approved by the SELEP's Accountability Board on 20 January 2017. £8.2m of LGF monies will be allocated to the scheme with £6.3m in 2017/18 financial year and £1.9m in 2018/19.
- 2.7 The terms of the grant agreement with SCS will be in accordance with those between Essex County Council, as SE LEP's Lead Accountable Body (LAB), and the County Council, as the 'local accountable body' for the delivery of the scheme under the terms of the SE LEP Assurance Framework (2014) signed up to and previously agreed by the County Council. The County Council will be using its general power of competence under the Localism Act 2011, and all other enabling powers, to make the grants to SCS.

3 Conclusion and Reasons for Recommendations

- 3.1 The East Sussex Strategic Growth Package is critical to accelerated economic development in key growth corridors and across the county. The ambition is to provide much needed, high quality commercial and office space that will catalyse additional private investment in the area and support the council's core priority of driving economic growth across the county.
- 3.2 The Lead Member is therefore recommended to approve the awarding of the grant of £8.2m of Local Growth Fund (LGF) monies to Sea Change Sussex and delegate authority to the Director of Communities, Economy and Transport to agree the terms of the legal agreements between the County Council and Sea Change Sussex, and take all other necessary actions.

RUPERT CLUBB

Director of Communities, Economy and Transport

Contact Officer: Ben Hook Tel. No. 01273 336408

Email: ben.hook@eastsussex.gov.uk

LOCAL MEMBERS

Councillors Bennett, Butler, Clark, Earl, Elkin, Ensor, Phillips, S.Shing and D.Shing

BACKGROUND DOCUMENTS
Capital Project Business Case, East Sussex Strategic Growth Project



Agenda Item 6

Report to: Lead Cabinet Member for Strategic Management and Economic

Development

Date of meeting: 21 February 2017

By: Director of Communities, Economy and Transport

Title: Local Growth Fund – Amendments to Spend profiles for 2016/17 and

2017/18

Purpose: Agree and approve changes to the Local Growth Fund re-profiling

and re-allocation of spend for 2016/17 and 2017/18

RECOMMENDATIONS: The Lead Cabinet Member is recommended to:

(1) Approve the actions to mitigate underspend in the 2016/17 Local Growth Fund programme and the re-profiling of funds between schemes within approved local tolerances;

- (2) Approve the re-allocation of spend on the East Sussex Strategic Growth Package by commencing the project in the 2016/17 financial year, as per Option 2 in the Assurance Framework;
- (3) Note the forecast final 2016/17 spend for the Local Growth Fund programme and the amount of funds requested to be re-profiled into the East Sussex County Council Capital Programme, as per Option 4 in the Assurance Framework;
- (4) Agree the individual scheme re-profiles for the Local Growth Fund programme in the 2017/18 financial year; and
- (5) Delegate authority to the s.151 Officer and the Director of Communities, Economy and Transport to confirm the final spend of Local Growth Fund monies in 2016/17 to the South East Local Enterprise Partnership and re-allocate all unspent funds to other schemes within the County Council's Capital Programme, as per Option 4 in the Assurance Framework.

1. Background Information

- 1.1 In March 2014, the South East Local Enterprise Partnership ('SE LEP'), which comprises businesses, local authorities and education leaders across East Sussex, Essex, Kent, Medway, Southend and Thurrock, submitted their proposals to Government for a Growth Deal to drive economic expansion in the area over the six years up to 2021. Within this was a specific growth plan for East Sussex focussed around its three growth corridors Newhaven, A22/A27 Eastbourne / South Wealden and the A21/A259 Bexhill / Hastings Growth Corridor.
- 1.2 The SE LEP's initial Growth Deal was agreed in July 2014 with an additional Growth Deal agreed in February 2015. Within East Sussex, over £70m of Local Growth Fund ('LGF') money has been secured to date towards economic growth and infrastructure projects. In July 2016 a bid for £25m across 5 projects was submitted as part of round three of Growth Deal submissions.
- 1.3 On 24 May 2016 Lead Member for Strategic Management and Economic Development approved the allocation of £16.88m for the 2016/17 financial year profiled across seven projects.
- 1.4 As part of our ongoing programme management process, we have identified in-year underspends in three LGF schemes; the Queensway Gateway Road ('QGR'), the Eastbourne Town Centre Access and Improvement Package ('ETCAIP') and the Eastbourne and South Wealden Walking and Cycling Package ('ESWWCP').
- 1.5 Delays in the planning process and the discharging of planning conditions have led to delays in construction commencing on the QGR scheme. This has resulted in slippage of £2.881m which will now be spent early in the 2017/18 financial year.

- 1.6 The ETCAIP has experienced delays due to an extended consultation process regarding the relocation and access to bus stops as part of the Terminus Road improvements associated with the extension to the Arndale shopping centre. The detailed design was completed in January 2017 with tenders expected to go out in May 2017. Works are now programmed to start in July 2017, but will need to tie into the timescales in which the Arndale shopping centre are working to regarding their extension plans.
- 1.7 The second tranche of ESWWCP projects has experienced delays due to the discovery of Japanese knotweed along the route of the Sovereign Harbour to Town Centre cycle route on the section between Lottbridge Drove and Langney Rise roundabout (Phase 3).
- 1.8 The conditions of the grant handed down by government insist that all LGF monies must be spent in the financial year in which they were allocated. As such, £5.026m from across the above three LGF schemes will require mitigation action.
- 1.9 The SE LEP Accountability Board, on 12 February 2016, agreed amendments to the Accountability and Assurance Framework (AAF) which authorised the use of four mitigation options to avoid underspend in the LGF programme. These mitigation options are also incorporated into the new Assurance Framework (2017) to be considered by the Lead Member for approval at an earlier agenda item of this meeting. The options were:
 - 1) Bring forward LGF spend on schemes already in the 2016/17 programme;
 - 2) Bringing forward future year's schemes to spend in the current financial year;
 - 3) Transfer LGF spend on schemes between partner authorities;
 - 4) Re-profile spend between LGF projects and own Council Capital Programme Projects.

2. Supporting Information

2016/17 LGF Programme

- 2.1 Section 4.5.1 of the new SE LEP Assurance Framework (2017) and Section 7 of the Service Level Agreement ('SLA) with Essex County Council as the Lead Accountable Body ('LAB') allows for amendments to East Sussex project profiles to be made locally within a tolerance of 10% of the project's LGF funding, with approval sought from the County Council as the Local Accountable Body.
- 2.2 To assist in mitigating the forecast underspend it is recommended that we accelerate the start of the East Sussex Strategic Growth Package (ESSGP) by commencing site enabling works. The scheme, to be considered for approval at an earlier agenda item of this meeting, is to be delivered by Sea Change Sussex ('SCS') and incorporates the development of B1(a) and B1(c) office and light commercial space at designated sites across the county. SCS have predicted that this scheme can spend £0.3m in this financial year if approved. To remain within local tolerance levels we would re-allocate these funds from the QGR scheme.
- 2.3 The lifetime costs of all the schemes remain the same as was disclosed in the programme profile approved by the Lead Cabinet Member on 24 May 2016. Therefore the £0.3m that will be transferred into the ESSGP scheme for the 2016/17 financial year will be re-allocated back to the QGR for the 2017/18 financial year.
- 2.4 Therefore, a total of £4.726m of remaining underspend from the three LGF schemes will be re-profiled into the County Council's Capital Programme in accordance with the mitigation option 4 outlined above. The final spend and the mitigation totals are detailed in Table 1 below.

Table 1 – 2016/17 LGF Programme: Final Forecast Spend and Mitigation

*figures provided below relate only to LGF investment and do not include other scheme contributions

| Scheme | Total LGF Allocation | 2016/17 Allocation | Forecast 2016/17 Spend | Transfer to ESSGP (mitigation option 2) | Transfer to ESCC Capital Programme (mitigation option 4) |
|---|-------------------------|-----------------------|------------------------------|--|--|
| Queensway Gateway Road | £6,000,000 | £4,581,000 | £1,700,000 | £300,000 | £2,581,000 |
| Strategic Site Infrastructure | £1,700,000 | £1,170,000 | £1,170,000 | £0 | £0 |
| Newhaven Flood Alleviation Scheme | £1,500,000 | £800,000 | £800,000. | £0 | £0 |
| Swallows Business Park | £1,400,000 | £895,001 | £895,001 | £0 | £0 |
| Eastbourne and South Wealden Walking and Cycling Package | £8,600,000 | £750,000 | £400,000 | £0 | £350,000 |
| Coastal Communities Housing Scheme (Hastings) | £666,666 | £65,000 | £65,000 | 0 | 0 |
| North Bexhill Access Road | £16,600,000 | £6,190,000 | £6,190,000.0 0 | £0 | £0 |
| Eastbourne Town Centre Access and Improvement | £6,000,000 | £2,495,000 | £700,000 | £0 | £1,795,000 |
| TOTALS | | £16,946,001 | £11,885,001 | £300,000 | £4,726,000 |

2017/18 LGF Programme

- 2.5 As well as the ESSGP there are three other new schemes to be incorporated into the East Sussex LGF programme for the 2017/18 Financial Year; the Hailsham / Polegate / Eastbourne Movement and Access Corridor (LGF Round 1); the Hastings and Bexhill Movement and Access Package (LGF Round 1) and the Eastbourne Devonshire Park Re-development (DPRS) scheme (LGF Round 3). Each of these will require approval by the SE LEP Accountability Board, following the development of a detailed business case. They will be presented to Lead Cabinet Member for inclusion into the County Council's capital programme at a later date.
- 2.6 Table 2 below shows the proposed spend profile for the 2017/18 financial year, including 9 schemes and taking into account the mitigation options outlined above.

Table 2 – 2017/18 LGF Programme – proposed spend profile

| Scheme | Total ESCC Capital Programme Scheme Allocation (including all contributions) | 17/18 LGF Profile |
|--|--|-------------------|
| Queensway Gateway Road | £2,881,000 | £2,881,000 |
| North Bexhill Access Road | £4,000,000 | £4,000,000 |
| Eastbourne and South Wealden Walking and Cycling | £850,000* | £850,000 |
| Newhaven Flood Alleviation Scheme | £400,000 | £400,000 |

| Eastbourne Town Centre Access and Improvement Scheme | £5,085,000 | £2,300,000 |
|--|------------|-------------|
| Hailsham / Polegate / Eastbourne Movement and Access Corridor | £2,100,000 | £2,100,000 |
| Hastings and Bexhill Movement and Access Package | £2,143,000 | £1,500,000 |
| Coastal Communities Housing Scheme (Hastings) | £601,666 | £601,666 |
| East Sussex Strategic Growth Package | £6,000,000 | £6,000,000 |
| Eastbourne Devonshire Park Redevelopment | £3,400,000 | £3,400,000 |
| TOTAL | | £24,032,666 |

^{*}Higher than indicated in Council Plan due to reallocated funds from 2016/17

3 Conclusion and Reasons for Recommendations

3.1 Following a review of the delivery of East Sussex's 2016/17 Local Growth Fund schemes, a total of £5.026m was identified as at risk of underspend and in need of mitigation. It is important for East Sussex to take advantage of the flexibility awarded in the mitigation options available in the Assurance Framework to continue to drive forward economic growth and deliver schemes as early as possible. It is recommended that Lead Cabinet Member approves the acceleration of the East Sussex Strategic Growth Package, the use of the outlined mitigation options 2 and 4 above and the 2017/18 spend profile for the LGF programme. It is also recommended that Lead Cabinet Member delegates authority to the s.151 Officer and the Director of Communities, Economy and Transport to re-allocate all unspent LGF funds to other schemes within the County Council's Capital Programme, as per Option 4 in the Assurance Framework.

RUPERT CLUBB
Director of Communities, Economy and Transport

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Local Members

ΑII

Background Documents

None